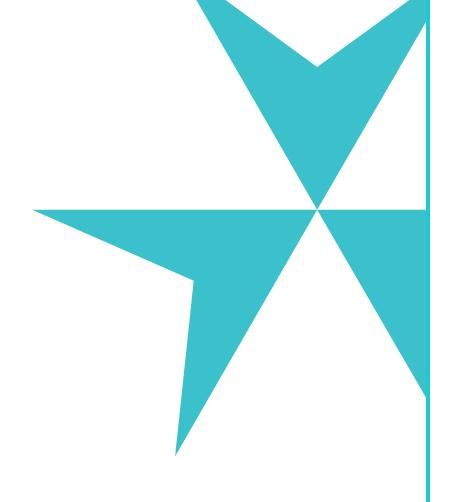
New Mexico Retiree Healthcare Authority

Governmental Accounting Standards Board (GASB) Statement 74 Actuarial Valuation and Review of Other Postemployment Benefits (OPEB) as of June 30, 2021



This report has been prepared at the request of the NMRHCA Board to assist in administering the Plan. This valuation report may not otherwise be copied or reproduced in any form without the consent of the NMRHCA Board and may only be provided to other parties in its entirety. The measurements shown in this actuarial valuation may not be applicable for other purposes.

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Segal



December 6, 2021

Board of Trustees New Mexico Retiree Healthcare Authority 6300 Jefferson St NE, Suite 150 Albuquerque, NM 87109

Dear Board Members:

We are pleased to submit this Actuarial Valuation and Review of Other Postemployment Benefits (OPEB) as of June 30, 2021 under Governmental Accounting Standards Board Statement No. 74. The report summarizes the actuarial data used in the valuation, discloses the Net OPEB Liability (NOL), and analyzes the preceding year's experience. The non-retired census information was provided by New Mexico ERB and PERA. The retiree census and medical data information was provided by NMRHCA. The updated financial information was provided by NMRHCA on October 25, 2021. We have based our calculations on the information provided by these parties and the assistance is gratefully acknowledged.

The measurements shown in this actuarial valuation may not be applicable for other purposes. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; and changes in plan provisions or applicable law.

The actuarial valuation has been completed in accordance with generally accepted actuarial principles and practices. To the best of our knowledge, the information supplied in this actuarial valuation is complete and accurate. Further, in our opinion, the assumptions used in this valuation and described in Section 4, Exhibit II are reasonably related to the experience of and the expectations for the Plan. The actuarial projections are based on these assumptions and the plan of benefits as summarized in Section 3, Exhibit III.

Sincerely,

Segal

Mary Kirby, FCA, FSA, MAAA

Mary Kirby

Senior Vice President & Consulting Actuary

Melissa A. Krumholz, FSA, MAAA Senior Health Consultant & Actuary

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Purpose and basis

This report presents the results of our actuarial valuation of NMRHCA (the "Plan") OPEB plan as of June 30, 2021, required by Governmental Accounting Standards Board (GASB) Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other than Pension Plans*. The actuarial computations made are for purposes of fulfilling plan accounting requirements. Determinations for purposes other than meeting financial accounting requirements may be significantly different from the results reported here. This valuation is based on:

- The benefit provisions of NMRHCA OPEB Plan, as administered by the Board;
- The characteristics of covered active members, terminated vested members, and retired members and beneficiaries as of June 30, 2021 (captured as of January 1, 2021), provided by NMRHCA;
- The assets of the Plan as of June 30, 2021, provided by NMRHCA;
- Economic assumptions regarding future salary increases and investment earnings adopted by the Board for the June 30, 2021 valuation; and
- Other (health and non-health) actuarial assumptions, regarding employee terminations, retirement, death, health care trend and enrollment, etc.

Highlights of the valuation

Accounting and Financial Reporting

- 1. For GASB 74 reporting as of June 30, 2021, the NOL was measured as of June 30, 2021. The Plan's Fiduciary Net Position (plan assets) and the TOL were valued as of the measurement date.
- 2. Valuation assumption changes decreased the NOL by \$894.2 million. This was mainly due to (1) an increase in the blended discount rate and (2) updated per capita costs; offset somewhat by (3) updating the future trends on per capita health costs, and (4) updating the ERB decrement rates based on the GRS actuarial valuation report as of June 30, 2020. Details regarding the assumption changes can be found in Exhibit II, Section 3.
- 3. The discount rates used to determine the TOL and NOL as of June 30, 2021 and 2020 were 3.62% and 2.86%, respectively. The detailed calculations used in the derivation of the "cross-over date" to determine the discount rate of 3.62% used in the calculation of the TOL and NOL as of June 30, 2021 can be found in Appendix A of Section 3. Various other information that is required to be disclosed can be found in Section 2.

- 4. The discount rate used in the valuation for financial disclosure purposes as of June 30, 2021 is a blend of the assumed investment return on Plan assets (e.g. 7.00% for the June 30, 2021 valuation) and the rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (e.g. 2.16% as of June 30, 2021 compared to 2.21% as of June 30, 2020). Because NMRHCA is not fully prefunding benefits, Plan assets, when projected in accordance with the method prescribed by GASB 74, are expected to be sufficient to make benefit payment through June 30, 2052 (the projected beginning balance at July 1, 2052 is less than the projected benefit payments for the 2052/2053 year, before including projected contributions for the year). Projected benefit payments are discounted by the Plan investment return assumption of 7.00% until June 30, 2052. Benefit payments after June 30, 2052 are then discounted by the municipal bond rate of 2.16 %. The 3.62% is the blended discount rate reflecting benefits discounted by the Plan investment return assumption rate and the bond rate.
- 5. The Net OPEB Liability (NOL) as of June 30, 2021 is \$3.290 billion, a decrease of \$0.909 billion, from the prior valuation NOL of \$4.199 billion. The decrease was the net effect of the higher discount rate and updated per capita costs, offset by demographic assumption updates for ERB members and experience gains and losses.
- 6. Plan changes increased the Net OPEB Liability by \$0.8 million. Adopted April 5, 2021, Senate Bill 315 grants employees who were employed with the Department of Public Safety (DPS) prior to July 1, 2015 and that were reported under the State General Plan 3 ('Non-Enhanced') retroactive eligibility in the State Police and Adult Correctional Officer Plan ('Enhanced') for purposes of retirement and health care benefits. This measure represents the impact of reclassifying those members to the Enhanced Plan for retiree healthcare subsidies based upon GASB 74 valuation assumptions and methods. The current plan of benefits is summarized in Exhibit III of Section 3.
- 7. As of June 30, 2021, the ratio of assets to the Total OPEB Liability (the funded ratio) is 25.39%. This is based on the market value of assets at this point in time. The funded ratio as of June 30, 2020 was 16.50%.

Funding (with funding policy)

8. The funding policy for the Plan does not rely upon an actuarially determined contribution. Retiree benefits are funded from a combination of employer contributions as a percentage (2.50% for Public Safety, and 2.00% for Other Occupations) of compensation and member contributions as a percentage (1.25% for Public Safety and 1.00% for Other Occupation) of compensation to fund the cost of the subsidy, with the remaining cost funded by retiree contributions, RHCA Statutory Distribution, investment income and pharmacy plan subsidies from Centers for Medicare and Medicaid Services (CMS).

- 9. The Coronavirus (COVID-19) pandemic is rapidly evolving and has had a significant impact on the US economy in 2020, including most retiree health plans, and will likely continue to have an impact in the future. Our results do not include the impact of the following:
 - Direct or indirect effects of COVID-19 on long-term health plan costs
 - Changes in the market value of plan assets since June 30, 2021
 - Changes in interest rates since June 30, 2021
 - Short-term or long-term impacts on mortality of the covered population
 - The potential for federal or state fiscal relief

Each of the above factors could significantly impact these results. We will keep you updated on emerging developments.

Summary of key valuation results

Measurement Date		June 30, 2021	June 30, 2020
Disclosure elements for	Total OPEB Liability	\$4,409,849,335	\$5,028,579,923
fiscal year ending	 Plan Fiduciary Net Position (Assets) 	1,119,499,545	829,671,905
June 30:	Net OPEB Liability	3,290,349,790	4,198,908,018
	 Plan Fiduciary Net Position as a percentage of Total OPEB Liability 	25.39%	16.50%
	 Service Cost at Beginning of Year¹ 	171,993,017	123,904,973
	Covered Payroll	4,614,243,876	4,298,116,494
Schedule of contributions	Statutory contributions	\$178,635,582	\$161,578,422
for fiscal year ending	Actual contributions	177,813,458	174,162,723
June 30:	 Contribution deficiency / (excess) 	822,124	-12,584,301
	Benefit Payments	102,376,381	109,583,678

Discount rate

Health care premium trend rates

8.0% in 2019/2020 graded down to 4.5% over 14 years Non-Medicare 7.5% in 2019/2020 graded down to 4.5% over 12 years Medicare

¹ The service cost is always based on the previous year's valuation, meaning the June 30, 2021 and 2020 values are based on the valuations as of June 30, 2020 and June 30, 2019 respectively. The key assumptions used in the June 30, 2019 valuation are as follows: 4.16%

Important information about actuarial valuations

An actuarial valuation is a budgeting tool with respect to defining future uncertain obligations of a postretirement health plan. As such, it will never forecast the precise future stream of benefit payments. It is an estimated forecast – the actual cost of the plan will be determined by the benefits and expenses paid, not by the actuarial valuation.

In order to prepare a valuation, Segal relies on a number of input items. These include:

Plan of benefits	Plan provisions define the rules that will be used to determine benefit payments, and those rules, or the interpretation of them, may change over time. Even where they appear precise, outside factors may change how they operate. For example, a plan may provide health benefits to post-65 retirees that coordinates with Medicare. If so, changes in the Medicare law or administration may change the plan's costs without any change in the terms of the plan itself. It is important for the NMRHCA to keep Segal informed with respect to plan provisions and administrative procedures, and to review the plan summary included in our report to confirm that Segal has correctly interpreted the plan of benefits.
Participant data	An actuarial valuation for a plan is based on data provided to the actuary by the plan. Segal does not audit such data for completeness or accuracy, other than reviewing it for obvious inconsistencies compared to prior data and other information that appears unreasonable. It is not necessary to have perfect data for an actuarial valuation: the valuation is an estimated forecast, not a prediction. The uncertainties in other factors are such that even perfect data does not produce a "perfect" result. Notwithstanding the above, it is important for Segal to receive the best possible data and to be informed about any known incomplete or inaccurate data.
Assets	The valuation is based on the market value of assets as of the valuation date, as provided by the NMRHCA on October 25, 2021.
Actuarial assumptions	In preparing an actuarial valuation, Segal starts by developing a forecast of the benefits to be paid to existing plan participants for the rest of their lives and the lives of their beneficiaries. To determine the future costs of benefits, Segal collects claims, premiums, and enrollment data in order to establish a baseline cost for the valuation measurement, and then develops short- and long-term health care cost trend rates to project increases in costs in future years. This forecast also requires actuarial assumptions as to the probability of death, disability, withdrawal, and retirement of each participant for each year, as well as forecasts of the plan's benefits for each of those events. The forecasted benefits are then discounted to a present value, typically based on an estimate of the rate of return that will be achieved on the plan's assets or, if there are no assets, a rate of return based on a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale). All of these factors are uncertain and unknowable. Thus, there will be a range of reasonable assumptions, and the results may vary materially based on which assumptions the actuary selects within that range. That is, there is no right answer (except with hindsight). It is important for any user of an actuarial valuation to understand and accept this constraint. The actuarial model necessarily uses approximations and estimates that may lead to significant changes in our results but will have no impact on the actual cost of the plan. In addition, the actuarial assumptions may change over time, and while this can have a significant impact on the reported results, it does not mean that the previous assumptions or results were unreasonable or wrong.

Models

Segal accounting results are based on proprietary actuarial modeling software. The accounting valuation models generate a comprehensive set of liability and cost calculations that are presented to meet accounting standards and client requirements. Our Actuarial Technology and Systems unit, comprising both actuaries and programmers, is responsible for the initial development and maintenance of these models. The models have a modular structure that allows for a high degree of accuracy, flexibility and user control. The client team programs the assumptions and the plan provisions, validates the models, and reviews test lives and results, under the supervision of the responsible actuary.

The blended discount rate used for calculating total pension liability is based on a model developed by our Actuarial Technology and Systems unit, comprised of both actuaries and programmers. The model allows the client team, under the supervision of the responsible actuary, control over the entry of future expected contribution income, benefit payments and administrative expenses. The projection of fiduciary net position and the discounting of benefits is part of the model.

Our claims costs assumptions are based on proprietary modeling software as well as models that were developed by others. These models generate per capita claims cost calculations that are used in our valuation software. Our Health Technical Services Unit, comprised of actuaries and programmers, is responsible for the initial development and maintenance of our health models. They are also responsible for testing models that we purchase from other vendors for reasonableness. The client team inputs the paid claims, enrollments, plan provisions and assumptions into these models and reviews the results for reasonableness, under the supervision of the responsible actuary.

The user of Segal's actuarial valuation (or other actuarial calculations) should keep the following in mind:

The actuarial valuation is prepared for use by the NMHRCA Finance Department. It includes information for compliance with accounting standards and for the plan's auditor. Segal is not responsible for the use or misuse of its report, particularly by any other party.

If the NMRHCA is aware of any event or trend that was not considered in this valuation that may materially change the results of the valuation, Segal should be advised, so that we can evaluate it.

An actuarial valuation is a measurement at a specific date – it is not a prediction of a plan's future financial condition. Accordingly, Segal did not perform an analysis of the potential range of financial measurements, except where otherwise noted. The actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.

Sections of this report include actuarial results that are not rounded, but that does not imply precision.

Critical events for a plan include, but are not limited to, decisions about changes in benefits and contributions. The basis for such decisions needs to consider many factors such as the risk of changes in plan enrollment, emerging claims experience, health care trend, and investment losses, not just the current valuation results.

Segal does not provide investment, legal, accounting, or tax advice. Segal's valuation is based on our understanding of applicable guidance in these areas and of the plan's provisions, but they may be subject to alternative interpretations. The NMRHCA should look to their other advisors for expertise in these areas.

While Segal maintains extensive quality assurance procedures, an actuarial valuation involves complex computer models and numerous inputs. In the event that an inaccuracy is discovered after presentation of Segal's valuation, Segal may revise that valuation or make an appropriate adjustment in the next valuation.

Segal's report shall be deemed to be final and accepted by the NMRHCA upon delivery and review. NMRHCA should notify Segal immediately of any questions or concerns about the final content.

As Segal has no discretionary authority with respect to the management or assets of the Plan, it is not a fiduciary in its capacity as actuaries and consultants with respect to the Plan.

Actuarial Certification December 6, 2021

This is to certify that Segal has conducted an actuarial valuation of certain benefit obligations of New Mexico Retiree Healthcare Authority's other postemployment benefit programs as of June 30, 2021, in accordance with generally accepted actuarial principles and practices. The actuarial calculations presented in this report have been made on a basis consistent with our understanding of GASB Statement 74 for the determination of the liability for postemployment benefits other than pensions.

The actuarial valuation is based on the plan of benefits verified by the Plan and reliance on participant, premium, claims and expense data provided by the Plan or from vendors employed by the Plan. Segal does not audit the data provided. The accuracy and comprehensiveness of the data is the responsibility of those supplying the data. Segal, however, does review the data for reasonableness and consistency.

The actuarial computations made are for purposes of fulfilling plan accounting requirements. Determinations for purposes other than meeting financial accounting requirements may be significantly different from the results reported here. Accordingly, additional determinations may be needed for other purposes, such as judging benefit security at termination of the plan, or determining short-term cash flow requirements.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: retiree group benefits program experience or rates of return on assets differing from that anticipated by the assumptions; changes in assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period); and changes in retiree group benefits program provisions or applicable law. Retiree group benefits models necessarily rely on the use of approximations and estimates, and are sensitive to changes in these approximations and estimates. Small variations in these approximations and estimates may lead to significant changes in actuarial measurements. The scope of the assignment did not include performing an analysis of the potential change of such future measurements except where noted.

To the best of our knowledge, this report is complete and accurate and in our opinion presents the information necessary to comply with GASB Statement 74 with respect to the benefit obligations addressed. The signing actuaries are members of the Society of Actuaries, the American Academy of Actuaries, and other professional actuarial organizations and collectively meet the "General Qualification Standards for Statements of Actuarial Opinions" to render the actuarial opinion contained herein.

Mary Kirby, FCA, FSA, MAAA

Senior Vice President & Consulting Actuary

Melissa A. Krumholz, FSA, MAAA

Senior Health Consultant & Actuary

General information about the OPEB plan

Plan Description

Plan administration. The NMRHCA administers the OPEB Plan - a multiple employer cost sharing OPEB plan that is used to provide postemployment benefits other than pensions (OPEB) for retirees who were an employee of an employer participating in NMRHCA and eligible to receive a pension from either the New Mexico Public Employees Retirement Association (PERA) or Educational Retirement Board (ERB). For employers who "buy-in" to the plan, retirees are eligible for benefits six months after the effective date of employer participation.

At the July 11, 2014 meeting, the Board of Directors of the NMRHCA approved a change to its subsidy eligibility requirements such that retirees not in a PERA enhanced (Fire, Police, Corrections) pension plan who commence benefits on or after January 1, 2020 will not receive any subsidy from NMRHCA before age 55. Amended November 29, 2018, the subsidy eligibility requirement of age 55 was deferred one year (from 2020) such that retirees not in a PERA enhanced pension plan who commence benefits after January 1, 2021 will not receive a subsidy from NMRHCA before age 55. On June 2, 2020, the Board approved amending the effective date of minimum years of service and age requirements to receive the maximum subsidy provided by the program from January 1, 2021 to July 31, 2021 in order to align with the school year-end and subsequent potential teacher retirements.

Adopted April 5, 2021, Senate Bill 315 grants employees who were employed with the Department of Public Safety (DPS) prior to July 1, 2015 and that were reported under the State General Plan 3 ('Non-Enhanced') retroactive eligibility in the State Police and Adult Correctional Officer Plan ('Enhanced') for purposes of retirement and health care benefits. This measure represents the impact of reclassifying those members to the Enhanced Plan for retiree healthcare subsidies based upon GASB 74 valuation assumptions and methods.

Plan membership. At June 30, 2021 (captured as of January 1, 2021 with service for active members increased by half year from census date to valuation date), OPEB Plan membership consisted of the following:

Retired members, beneficiaries and married dependents currently receiving benefits	53,092
Vested terminated members entitled to but not yet receiving benefits	11,754
Active members	92,484
Total	157,330

Benefits provided. Retirees and spouses are eligible for medical and prescription drug benefits. Dental vision, and life insurance benefits are also available, but were not included in this valuation, since they are 100% retiree-paid. Employees and dependents are valued for life. A description of these benefits may be found at www.nmrhca.org by clicking on Retirees.

Net OPEB liability

Measurement Date	June 30, 2021	June 30, 2020
Components of the Net OPEB Liability		
Total OPEB Liability	\$4,409,849,335	\$5,028,579,923
Plan Fiduciary Net Position	1,119,499,545	829,671,905
Net OPEB Liability	3,290,349,790	4,198,908,018
Plan Fiduciary Net Position as a percentage of the Total OPEB Liability	25.39%	16.50%

The Net OPEB Liability (NOL) was measured as of June 30, 2021 and 2020. Plan Fiduciary Net Position (plan assets) was valued as of the measurement dates and the Total OPEB Liability was determined from actuarial valuations using data as of June 30, 2021 and 2019 (captured as of January 1 2021 and 2019), respectively.

> Discount rate has been calculated as a blend of the investment return on plan assets and municipal bond rate in accordance with GASB 74 and Illustration B2 of *Implementation Guide No. 2017-2, Financial Reporting Postemployment Benefit Plans Other Than Pension Plans*.

Plan provisions. The plan provisions used in the measurement of the Total OPEB Liability (TOL) as of June 30, 2021 are outlined in Exhibit II of Section 3:

- Amended November 29, 2018 and subsequently approved, the subsidy eligibility requirement of age 55 and the lower NMRHCA subsidy percentages were deferred one year (from 2020) and will be effective for eligible retirees not in a PERA enhanced retirement plan who commence benefits on or after January 1, 2021.
- On June 2, 2020, the Board approved amending the effective date of minimum years of service and age requirements to receive the maximum subsidy provided by the program from January 1, 2021 to July 31, 2021 (defer 7 months) in order to align with the school year.
- On June 2, 2020, the Board approved the reaffirmation of intent to modify plan designs to remain under the threshold that would have been in effect based on the PPACA "Cadillac" tax provisions that were in place immediately prior to its repeal on December 20, 2019.
- Adopted April 5, 2021, Senate Bill 315 grants employees who were employed with the Department of Public Safety (DPS) prior to July 1, 2015 and that were reported under the State General Plan 3 ('Non-Enhanced') retroactive eligibility in the State Police and Adult Correctional Officer Plan ('Enhanced') for purposes of retirement and health care benefits. This measure represents the impact of reclassifying those members to the Enhanced Plan for retiree healthcare subsidies based upon GASB 74 valuation assumptions and methods.

Actuarial assumptions. See Exhibit II in Section 3 for complete description. The mortality, retirement, disability, turnover and salary increase assumptions are based on the Public Employees Retirement Association (PERA) of New Mexico Annual Actuarial Valuation as of June 30, 2018 and the New Mexico Educational Retirement Board (ERB) Actuarial Valuation Report as of June 30, 2020. In summary, the following actuarial assumptions were applied to all periods included in the June 30, 2021 measurement:

Inflation	2.30% for ERB, 2.50% for PERA
Salary increases	ERB: Ranges from 3.00% to 10.00% based on years of service, including inflation. PERA: Ranges from 3.25% to 13.00% based on years of service, including inflation
	TENA. Nanges from 0.25% to 15.00% based on years of service, including finiation
Investment rate of return	7.00%, net of OPEB plan investment expense and margin for adverse deviation including inflation
Discount rate	3.62%
Healthcare cost trend rates	
Non-Medicare Medical	8.0% in 2021/2022 graded down to 4.5% over 14 years
Medicare Supplement	7.5% in 2021/2022 graded down to 4.5% over 12 years
Medicare Advantage	Trends reflect actual premium increase in 2021/2022, then 7.00% in 2022/2023, graded down to 4.50% over 10 years
Other assumptions	Same as those shown in Exhibit II of Section 3

Detailed information regarding all actuarial assumptions can be found in Section 3, Exhibit II.

Determination of discount rate and investment rates of return

The long-term expected rate of return on OPEB plan investments was determined using a building block method in which best estimate ranges of expected future rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation and subtracting expected investment expenses and a risk margin. The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before investment expenses, used in the derivation of the long-term expected investment rate of return assumption are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Large Cap U.S. Equity	20.00%	6.55%
Mid/Small Cap U.S. Equity	3.00%	6.55%
Developed Non-US Equity	12.00%	7.30%
Emerging Markets Equity	15.00%	9.20%
U.S. Core Fixed Income	20.00%	0.40%
Private Equity	10.00%	10.55%
Credit & Structured Finance	10.00%	3.10%
Absolute Return	5.00%	2.45%
Real Estate	5.00%	3.65%
Total	100.00%	

Rate of return. For the year ended June 30, 2021, the annual money-weighted rate of return on investments, net of investment expense and margin for adverse deviation, was assumed to be 7.00%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Municipal Bond Rate. 2.16% and 2.21% based on the 20-year municipal bond rate for the Bond Buyer GO Index as of June 30, 2021 and June 30, 2020, respectively.

Discount rate. The discount rates used to measure the Total OPEB Liability (TOL) were 3.62% and 2.86% as of June 30, 2021 and June 30, 2020, respectively. The projection of cash flows used to determine the discount rate assumed employer and plan member contributions will be made at the current contribution rate. For this purpose, only employer contributions that are intended to fund benefits for current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the OPEB Plan's assets was projected to be sufficient to make projected future benefit payments for current plan members through June 30, 2052 (the projected beginning balance at July 1, 2052 is less than the projected benefit payments for the 2052/2053 year, before including projected contributions for the year). Payments after that date would be funded by employer assets. Therefore, the long-term expected rate of return on OPEB Plan investments (7.00%) was applied to periods of projected benefit payments through June 30, 2052, and the 20-year municipal bond rate (2.16%) was applied to periods after June 30, 2052 to determine the TOL.

Funding Policy. Retiree benefits are funded from a combination of employer contributions as a percentage (2.50% for Public Safety, and 2.00% for Other Occupations) of compensation and member contributions as a percentage (1.25% for Public Safety and 1.00% for Other Occupation) of compensation to fund the cost of the subsidy, with the remaining cost funded by retiree contributions, RHCA Statutory Distribution, investment income and pharmacy plan subsidies from CMS

Sensitivity

The following presents the NOL of NMHRCA as well as what the NMRHCA's NOL would be if it were calculated using a discount rate that is 1-percentage-point lower (2.62%) or 1-percentage-point higher (4.62%) than the current rate. Also, shown is the NOL as if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare trend rates.

	1% Decrease (2.62%)	Current Discount Rate (3.62%)	1% Increase (4.62%)
Net OPEB Liability (Asset)	\$4,134,247,608	\$3,290,349,790	\$2,633,889,896
	1% Decrease in Health Care Cost Trend Rates	Current Health Care Cost Trend Rates	1% Increase in Health Care Cost Trend Rates
Net OPEB Liability (Asset)	\$2,646,501,227	\$3,290,349,790	\$3,808,841,141

Schedule of changes in Net OPEB Liability – Last two fiscal years

Total ORED Liability		
Total OPEB Liability		
Service cost	\$171,993,017	\$123,904,973
Interest	147,282,724	169,239,236
Change of benefit terms	802,116	6,623,960
Differences between expected and actual experience	57,769,743	-150,535,215
Changes of assumptions	-894,201,807	989,792,910
Benefit payments ¹	<u>-102,376,381</u>	<u>-109,583,678</u>
Net change in Total OPEB Liability	-\$618,730,588	\$1,029,442,186
Total OPEB Liability – beginning	<u>5,028,579,923</u>	<u>3,999,137,737</u>
Total OPEB Liability – ending	<u>\$4,409,849,335</u>	<u>\$5,028,579,923</u>
Plan Fiduciary Net Position ²		
Contributions – employer	\$96,585,103	\$96,503,837
Contributions – employee	48,292,552	48,251,919
Net investment income	217,737,204	10,836,882
Benefit payments ¹	-102,376,381	-109,583,678
Administrative expense	-3,049,460	-3,072,619
Other ³	<u>32,638,622</u>	<u>29,986,573</u>
Net change in Plan Fiduciary Net Position	\$289,827,640	\$72,922,914
Plan Fiduciary Net Position – beginning	<u>829,671,905</u>	<u>756,748,991</u>
Plan Fiduciary Net Position – ending	\$1,119,499,545	\$829,671,905
Net OPEB Liability – ending	<u>\$3,290,349,790</u>	<u>\$4,198,908,018</u>
Plan Fiduciary Net Position as a percentage of the Total OPEB Liability	25.39%	16.50%
Covered payroll ⁴	\$4,614,243,876	\$4,298,116,494
Plan Net OPEB Liability as percentage of covered payroll	71.31%	97.69%

See next page for footnotes.

Notes to Schedule:

- ¹ For measurement date June 30, 2021, this category equals Premium and claims paid (\$315,956,002) offset by the sum of Retiree contributions (\$177,054,535) and Medicare Part D subrogation and rebates (\$36,525,086). For measurement date June 30, 2020, this category equals Premium and claims paid (\$318,068,212) offset by the sum of Retiree contributions (\$178,132,212) and Medicare Part D subrogation and rebates (\$30,352,322).
- ² The Plan Fiduciary Net Position values are based on financial statements provided by NMRHCA on October 25, 2021.
- ³ For measurement date June 30, 2021, this category equals sum of Employer buy-ins interest portion (\$57,807) and tax administration suspense fund revenue (\$32,935,803) offset by the sum of Refunds to retirees (\$317,658) and Depreciation expense (\$37,330). For measurement date June 30, 2020, this category equals sum of Employer buy-ins interest portion (\$61,809) and tax administration suspense fund revenue (\$29,406,967) offset by the sum of Losses and loss adjustment accrual increase (-\$1,132,145), Refunds to retirees (\$579,270), and Depreciation expense (\$35,078).
- ⁴ Covered payroll as of June 30, 2020 measurement was rolled forward from June 30, 2019 (\$4,172,928,635) at 3.00% assumed payroll increases for PERA and ERB.

Schedule of contributions – Last ten fiscal years

Year Ended June 30	Statutory Contributions ^{1,2}	Contributions in Relation to the Statutory Contributions	Contribution Deficiency / (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2012	340,074,787	142,053,551	198,021,236	N/A	N/A
2013	353,657,828	135,388,449	218,269,379	3,876,220,608	3.49%
2014	367,804,141	149,277,185	218,526,956	N/A	N/A
2015	292,656,765	156,670,251	135,986,514	3,941,587,760	3.97%
2016	303,631,394	159,862,801	143,768,593	N/A	N/A
2017	317,546,941	159,379,195	158,167,747	4,165,647,340	3.83%
2018 ^{3,4}	156,266,741	154,358,714	1,908,027	4,290,616,760	3.60%
20194	160,077,200	159,030,773	1,046,427	4,172,928,635	3.81%
20204,5	161,578,422	174,162,723	-12,584,301	4,298,116,494	4.05%
20214	178,635,582	177,813,458	822,124	4,614,243,876	3.85%

⁵ Covered payroll was projected forward from June 30, 2019 valuation at 3.00% assumed payroll increases for PERA and ERB.

¹ All "Statutory Contributions" through June 30, 2017 were determined as the "Annual Required Contribution" under GASB 43 and 45.

Includes an interest adjustment to the end of the year though fiscal year end June 30, 2017.
 Covered payroll was rolled forward from the June 30, 2017 at 3.00% assumed payroll increases using a member-weighted average of PERA and ERB payroll growth rates rounded to the nearest 0.25%.

⁴ The funding policy for the Plan does not rely upon an actuarially determined contribution. For illustration purposes, for fiscal years ended after June 30, 2017, we have applied the statutory contributions as described in the funding policy to payroll as of the beginning of the period.

Exhibit I: Summary of Participant Data

	As of June 30, 2021
Number of retirees	39,471
Average age of retirees	71.18
Number of spouses	11,266
Average age of spouses	70.74
Number of surviving spouses	2,355
Average age	79.58
Number inactive vested	11,754
Average age	52.84
Number of actives	92,484
Average age	45.47
Average service	10.13

Exhibit II: Actuarial Assumptions and Actuarial Cost Method

Data	Detailed census data and financial data for postemployment benefits were provided by: The non-retired census information was provided by New Mexico ERB and PERA. The retiree census and medical data information was provided by NMRHCA. The financial information was provided by NMRHCA on October 25, 2021.
Demographic Assumptions	 Mortality, Retirement, Disability, Turnover, Inflation Rate and Salary Scale assumptions are based on: For PERA, the Public Employees Retirement Association (PERA) of New Mexico Annual Actuarial Valuation as of June 30, 2018. For ERB, the New Mexico Educational Retirement Board (ERB) Actuarial Valuation Report as of June 30, 2020.
Actuarial Cost Method	Entry Age Actuarial Cost Method. Entry Age is the age at the member's hire date. Actuarial Accrued Liability is calculated on an individual basis and is based on costs allocated as a level percentage of compensation.
Asset Valuation Method	Market Value. The assets as of June 30, 2021 were based on financial statements provided by NMRHCA on October 25, 2021.
Measurement Date	June 30, 2021
Actuarial Valuation Date	June 30, 2021
Census Date	January 1, 2021
Discount Rate	3.62%
Payroll Increase	3.00%, assumed payroll increases for PERA. 2.60%, assumed payroll increases for ERB.

PERA Salary	Increases
-------------	-----------

Salary increases occur in recognition of (i) individual merit and longevity, (ii) inflation-related depreciation of the purchasing power of salaries, and (iii) other factors such as productivity gains and competition from other employers for personnel. Sample rates follow:

	Annual Rates (%) of Salary Increase for Sample Years of Servi					
Attributable to:	1	5	10	15	20	
General Increase in Wage Level Due to						
Inflation	2.50	2.50	2.50	2.50	2.50	
Other factors	0.75	0.75	0.75	0.75	0.75	
Increase Due to Merit/Longevity						
State General	5.00	1.25	0.50	0.00	0.00	
State Police and Corrections ¹	9.75	3.50	2.00	1.50	1.50	
Municipal General	2.50	1.50	0.50	0.00	0.00	
Municipal Police	7.75	2.75	1.50	0.75	0.75	
Municipal Fire	7.75	2.75	1.50	1.25	1.25	

Police and Corrections were not identified separately in the census data. We have used the Corrections assumption because the subgroup comprises about 70% of the combined group total.

ERB Salary Scale

General Increase in Wage level Due to:

Inflation: 2.30% Productivity increase rate: 0.70%

Salary increases occur in recognition of (i) individual merit and longevity, (ii) plus step-rate/promotional as shown:

Years of Service	Annual Step Rate (%) / Promotional Components Rates of Increase	Total Annual Rate (%) of Increase
0	7.00	10.00
1	3.50	6.50
2	2.75	5.75
3	2.25	5.25
4	1.75	4.75
5	1.50	4.50
6	1.25	4.25
7	1.00	4.00
8	0.75	3.75
9	0.50	3.50
10-14	0.25	3.25
15 or more	0.00	3.00

PERA Post-Retirement Mortality Rates		Healthy: Headcount-Weighted RP-2014 Blue Collar Annuitant Mortality, set forward one year for females, projected generationally with Scale MP-2017 times 60%.								
			P-2014 Blue Collar with Scale MP-201		y, set forward one	year for females,				
		n above were dete ERA pension valu		asonably reflect for	uture mortality imp	provement, based on the				
PERA Pre-Retirement Mortality Rates		Headcount-Weighted RP-2014 Blue Collar Employee Mortality, set forward one year for females, projected generationally with Scale MP-2017 times 60%.								
PERA Termination Rates before		Rates (%) of Active Members Terminating During Year								
Retirement			State Genera	I Males Sample S	Service (Yr.)					
	Age	2	4	6	8	10+				
	20	18.76	10.86	8.21	7.78	5.11				
	25	17.72	11.06	8.10	7.07	4.65				
	30	16.45	11.27	7.97	6.18	4.13				
	35	15.31	10.81	7.59	5.58	3.89				
	40	14.30	9.97	7.08	5.40	3.86				
	45	13.55	9.06	6.63	5.40	3.86				
	50	13.26	8.45	6.49	5.40	3.86				
	55	13.26	8.37	6.49	5.40	3.86				
	60	13.26	8.37	6.49	5.40	3.86				
		Ra	ites (%) of Active	Members Termin	nating During Yea	ar				
			State General	Females Sample	Service (Yr.)					
	Age	2	4	6	8	10+				
	20	18.13	11.95	8.22	6.05	4.83				
	25	17.76	11.95	8.02	5.81	4.25				
	30	17.28	11.89	7.81	5.54	3.55				
	35	16.34	11.23	7.45	5.28	3.46				
	40	15.22	10.24	6.99	5.06	3.46				
	45	14.19	9.20	6.58	4.95	3.46				
	50	13.52	8.55	6.45	4.80	3.46				
	30									
	55	13.37	8.50	6.45	4.70	3.46				

PERA Termination Rates before Retirement (continued)

	Rates (%) of Active Members Terminating During Year								
		Municipal General Males Sample Service (Yr.)							
Age	2	4	6	8	10+				
20	21.70	14.59	11.29	8.93	8.54				
25	20.00	13.52	10.26	8.05	7.32				
30	17.73	12.04	8.96	6.94	5.69				
35	15.77	10.65	8.01	6.20	4.61				
40	14.06	9.37	7.29	5.73	3.92				
45	12.80	8.39	6.87	5.58	3.65				
50	12.20	8.01	6.79	5.58	3.65				
55	12.18	8.01	6.79	5.58	3.65				
60	12.18	8.01	6.79	5.58	3.65				

	Ra	tes (%) of Active	Members Termir	nating During Yea	nr			
	Municipal General Females Sample Service (Yr.)							
Age	2	4	6	8	10+			
20	24.40	17.77	14.41	11.94	7.51			
25	21.96	16.06	12.80	10.32	6.38			
30	18.85	13.77	10.63	8.16	4.94			
35	16.69	11.96	9.08	6.70	4.09			
40	15.16	10.49	7.84	5.74	3.67			
45	14.28	9.49	6.50	5.31	3.62			
50	14.01	9.14	6.50	5.30	3.62			
55	14.01	9.14	6.50	5.30	3.62			
60	14.01	9.14	6.50	5.30	3.62			

Service Based Rates (%) of Active Members Terminating During Year Sample Service (Yr.) Age 1 3 5 7 10+ State Police & Corrections¹ 20.00 5.75 16.00 9.00 8.00 Municipal Detention 22.00 16.00 10.00 10.00 6.00 Municipal Police 14.00 9.50 5.15 3.50 6.80 3.30 Municipal Fire 10.00 7.50 5.00 2.75

Police and Corrections were not identified separately in the census data. We have used the Corrections assumption because the subgroup comprises about 70% of the combined group total.

PERA Termination Rates before		Disability Incidence Rates (%)							
Retirement (continued)		State G	Seneral	State Police and	Municipa	al General	Municipal	Municipal	
· ·	Age	Male	Female	Corrections ¹	Male	Female	Police	Fire	
	25	0.02	0.02	0.14	0.03	0.04	0.01	0.02	
	30	0.04	0.03	0.16	0.06	0.04	0.01	0.02	
	35	0.08	0.06	0.21	0.09	0.04	0.05	0.02	
	40	0.13	0.12	0.27	0.13	0.06	0.11	0.08	
	45	0.24	0.20	0.46	0.18	0.14	0.18	0.08	
	50	0.41	0.39	0.90	0.30	0.25	0.28	0.33	
	55	0.57	0.61	1.40	0.49	0.39	0.46	0.33	
	60	0.74	0.73	1.88	0.60	0.51	0.74	1.17	
	65	0.75	0.73	1.88	0.62	0.59	1.08	1.17	
	4								

¹ Police and Corrections were not identified separately in the census data. We have used the Corrections assumption because the subgroup comprises about 70% of the combined group total.

PERA Actives' Retirement Rates

Retirement Rates (%)

	110111011111111111111111111111111111111								
	State General		State Police and	Municipa	al General	Municipal	Municipal		
Age	Male	Female	Corrections ¹	Male	Female	Police ²	Fire ^ż		
40	25	25	40	20	25	30	30		
45	25	25	40	20	25	30	25		
50	25	25	40	20	25	30	20		
55	25	25	40	20	25	30	25		
60	30	25	35	15	25	30	20		
65	25	25	35	15	25	30	20		
70	25	20	100	20	15	100	100		
75	25	20		20	15				
80	100	100		100	100				

Police and Corrections were not identified separately in the census data. We have used the Corrections assumption because the subgroup comprises about 70% of the combined group total.

² Plan 1-5 were not identified separately in the census data. We have used the Plan 3-5 assumptions because this subgroup comprises over 95% of the combined group total for Municipal Police and Fire.

ERB Post-Retirement Mortality Rates	Healthy:						
Rates	Males:	Males: 2000 GRS Southwest Region Teacher Mortality Table, set back one year and scaled at 95%. Generational mortality improvements in accordance with the Ultimate MP scales are projected from the year 2020.					
	Females:			Table, set back one year. Genera The scales are projected from the y			
	Disabled:						
	Males:		Generational mortality improven	able, set forward three years wit nents in accordance with the Ultir			
	Females:	Females: 2020 GRS Southwest Region Teacher Mortality Table, set forward three years with minimum rates at all ages of 2.0%. Generational mortality improvements in accordance with the Ultimate MP scales are projected from the year 2020.					
		shown above were 020 ERB pension v		y reflect future mortality improver	nent, based on the		
ERB Pre-Retirement Mortality Rates			mployee Mortality table. Generat cted from the year 2010	ional mortality improvements in a	accordance with the		
ERB Disability Rates Before	Disability Incidence Rates (%)						
Retirement	Years o	of Service	Males	Females			
		25	0.007	0.010			
		30	0.007	0.010			
		35	0.042	0.020			
		40	0.091	0.050			
		45	0.133	0.080			
		50	0.168	0.120			
		55	0.182	0.168			

ERB Termination Rates before		Active Members Terminating	During Year Rates (%)
Retirement	Completed Service	Males	Females
	0	30.0	24.0
	1	24.0	20.0
	2	19.0	16.5
	3	14.0	13.5
	4	11.5	11.5
	5	10.0	10.0
	6	9.0	9.0
	7	7.5	7.5
	8	6.5	7.0
	9	6.0	6.0
	10	5.3	5.5
	11	4.6	4.7
	12	4.1	4.2
	13	3.4	3.6
	14	3.1	3.2
	15	2.8	2.8
	16	2.5	2.5
	17	2.2	2.2
	18	1.9	1.9
	19 and over	0.0	0.0

ERB Retirement Rates	Members Hired Before July 1, 2010 and Normal Retirement for Members Hired On
	Or After July 1, 2020
	Mala Datirament Dates (0/)

			Male R	etirement Ra	ates (%)				
	Years of Service								
Age	0-4	5-9	10-14	15-19	20-24	25	26+		
45	0	0	0	0	0	25	15		
50	0	0	0	0	0	25	18		
55	0	0	0	0	5	20	18		
60	0	0	0	15	20	25	25		
62	0	0	30	30	30	25	25		
65	0	40	35	30	30	25	25		
67	0	25	25	25	30	25	25		
70	100	100	100	100	100	100	100		

ERB Retirement Rates (continued)

Members Hired Before July 1, 2010 and Normal Retirement for Members Hired On Or After July 1, 2020

		Of Arter Suly 1, 2020									
	Female Retirement Rates (%)										
		Years of Service									
Age	0-4	5-9	10-14	15-19	20-24	25	26+				
45	0	0	0	0	0	25	15				
50	0	0	0	0	0	25	18				
55	0	0	0	0	6	25	23				
60	0	0	0	20	15	25	25				
62	0	0	40	30	30	30	30				
65	0	35	40	40	40	40	40				
67	0	25	25	25	30	30	30				
70	100	100	100	100	100	100	100				

Members Hired On Or After July 1, 2010

	Male	Male Retirement Rates (%)							
		Years of Service							
Age	15-19	20-24	25-29						
55	0	0	5						
60	0	20	20						
62	30	30	30						
65	30	30	30						

Members Hired On Or After July 1, 2010

	Female Retirement Rates (%)							
	Years of Service							
Age	15-19	20-24	25-29					
55	0	0	6					
60	0	15	15					
62	30	30	30					
65	40	40	40					

Administrative Expenses	Non-Medicare: \$373/year Medicare Supplement: \$460/year Medicare Advantage: \$60/year The administrative expenses were assumed to increase by 2.5% in 2021/2022 and thereafter.
Per Capita Cost Development	The assumed costs on a composite basis (and other demographic factors such as sex and family status) are the future costs of providing postretirement health care benefits at each age. To determine the assumed costs on a composite basis, historical claims costs are reviewed, and adjusted for increases in the cost of health care services.
Per Capita Costs	Annual medical and drug claims costs for the 2021/2022 plan year, excluding assumed expenses were developed actuarially for retirees and spouses at select ages and are shown in the table below. These costs are net of

deductibles and other benefit plan cost sharing provisions.

Premier Non-Medicare					Value Non-Medicare				
Retiree		tiree	Spouse		Retiree		Spouse		
Age	Male	Female	Male	Female	Male	Female	Male	Female	
50	\$9,690	\$11,037	\$6,768	\$8,862	\$6,719	\$7,653	\$4,693	\$6,145	
55	11,508	11,881	9,057	10,258	7,979	8,238	6,280	7,113	
60	13,667	12,806	12,125	11,897	9,476	8,879	8,407	8,249	
64	15,679	13,585	15,306	13,391	10,871	9,420	10,613	9,285	

	Non-Medicare Drug Rebates							
	Ret	tiree	Spouse					
Age	Male	Female	Male	Female				
50	-\$370	-\$421	-\$258	-\$338				
55	-439	-453	-345	-391				
60	-521	-488	-462	-454				
64	-598 -518		-584	-511				

Per Capita Costs (continued)		United I	Healthcare M	ledicare A	dvantage		BCBS Supp	lemental	
		Ref	tiree	Spo	ouse	Retir	ee	Spo	ouse
	Age	Male	Female	Male	Female	Male	Female	Male	Female
	65	\$576	\$490	\$576	\$490	\$6,290	\$5,347	\$6,290	\$5,347
	70	668	528	668	528	7,290	5,762	7,290	5,762
	75	719	568	719	568	7,856	6,202	7,856	6,202
	80	775	612	775	612	8,460	6,686	8,460	6,686
		В	CBS (Medica	re Advanta	ge)	Presby	terian Medi	care Advan	tage
		Re	tiree	Spo	ouse	Retir	ee	Spo	ouse

Retiree		Spouse		Retire	ee	Spouse		
Age	Male	Female	Male	Female	Male	Female	Male	Female
65	\$475	\$404	\$475	\$404	\$1,258	\$1,069	\$1,258	\$1,069
70	551	435	551	435	1,458	1,152	1,458	1,152
75	593	468	593	468	1,571	1,240	1,571	1,240
80	639	505	639	505	1,692	1,337	1,692	1,337
	N	Medicare Dru	g Rebates	&	Medi	care Direct I	Orug Subsi	dy

			Other CMS	Subsidies	· ·				
		Re	tiree	Spo	ouse	Retir	ee	Spo	ouse
	Age	Male	Female	Male	Female	Male	Female	Male	Female
Ī	65	-\$2,807	-\$2,386	-\$2,807	-\$2,386	\$18	\$15	\$18	\$15
Ī	70	-3,253	-2,571	-3,253	-2,571	21	16	21	16
	75	-3,506	-2,768	-3,506	-2,768	22	18	22	18
	80	-3,775	-2,984	-3,775	-2,984	24	19	24	19

	Humana Medicare Advantage						
	Ret	tiree	Spouse				
Age	Male	Female	Male	Female			
65	\$575	\$489	\$575	\$489			
70	666	527	666	527			
75	718	567	718	567			
80	773	611	773	611			

Drug Rebate and Other Subsidy Increase Assumptions	The 2021/2022 annual drug rebate f have no projected future increases.	or Medicare retirees with BCBS N	umed to have no projected future increases. Medicare Supplement plan was assumed to gap discounts are assumed to have no					
Medicare Part D Direct Subsidy Assumption	receive because the Plan has been	These calculations include an offset for retiree prescription drug plan federal subsidies that the Plan is eligible to receive because the Plan has been determined to be a Medicare PDP. The subsidy shown above per eligible retiree or spouse for 2021/2022, was assumed to increase by 100% to \$0 in the first year and 0% thereafter.						
Unknown Data for Participants		Same as those exhibited by members with similar known characteristics. If not specified, members are assumed to be male. For active participants with unknown dates of birth, we assumed their age at entry was that of the average						
Spouse Coverage	35% male, 30% female							
Age of Spouse	Wives are 2 years younger than the	ir husbands.						
Future Benefit Accruals	1.0 year of service per year.							
Participation and Election	60% of the active participants are as to retiring, and eligible, are assumed Future retirees are assumed to elect	d to elect NMRHCA benefits at reti						
	Non-Medicare Plan	Medical Election Rate (%)						
	Premier	75						
	Value Plan	25						
	Medicare Plan	Medical Election Rate (%)	-					
	BCBS Medicare Supplement	56						
	BCBS Senior Plan I or II	9	-					
	Presbyterian Senior Plan I or II	21						
	United Healthcare Plan I or II	11	-					
	Humana Plan I or II	3						
Former Vested Retirement Age	Former vested members are assum- retirement eligibility.	ed to begin receiving retiree healtl	h benefits at the later of age 60 and early					

Health Care Cost Trend Rates

Health care trend measures the anticipated overall rate at which health plan costs are expected to increase in future years. The rates shown below are "net" and are applied to the net per capita costs shown above. The trend shown for a particular plan year is the rate that is applied to that year's cost to yield the next year's projected cost. For example, the projected per capita cost for a male retiree age 64 covered under the Premier Plan in the year July 1, 2022 through June 30, 2023 would be determined with the following formula: $[\$15,679 \times (1+8.0\%)] = \$16,933$.

	Rate (%)						
Year Ending June 30	All Non- Medicare Plans	Medicare Supplement Plan	UHC Medicare Advantage ¹	BCBS Medicare Advantage ¹	Humana Medicare Advantage ¹	Presbyterian Medicare Advantage ¹	
2021	8.00	7.50	0.00	-14.00	2.00	5.00	
2022	7.75	7.25	7.00	7.00	7.00	7.00	
2023	7.50	7.00	6.75	6.75	6.75	6.75	
2024	7.25	6.75	6.50	6.50	6.50	6.50	
2025	7.00	6.50	6.25	6.25	6.25	6.25	
2026	6.75	6.25	6.00	6.00	6.00	6.00	
2027	6.50	6.00	5.75	5.75	5.75	5.75	
2028	6.25	5.75	5.50	5.50	5.50	5.50	
2029	6.00	5.50	5.25	5.25	5.25	5.25	
2030	5.75	5.25	5.00	5.00	5.00	5.00	
2031	5.50	5.00	4.75	4.75	4.75	4.75	
2032	5.25	4.75	4.50	4.50	4.50	4.50	
2033	5.00	4.50	4.50	4.50	4.50	4.50	
2034	4.75	4.50	4.50	4.50	4.50	4.50	
2035 & Later	4.50	4.50	4.50	4.50	4.50	4.50	

¹ The first year Medicare Advantage rates reflect actual calendar year 2022 premiums.

The trend rate assumptions were developed using Segal's internal guidelines, which are established each year using data sources such as the Segal Health Trend Survey, internal client results, and trends from other published surveys prepared by the S&P Dow Jones Indices, consulting firms and brokers, and CPI statistics published by the Bureau of Labor Statistics

Funding Policy	Retiree benefits are funded from a combination of employer contributions as a percentage (2.50% for Public Safety, and 2.00% for Other Occupations) of compensation and member contributions as a percentage (1.25% for Public Safety and 1.00% for Other Occupation) of compensation to fund the cost of the subsidy, with the remaining cost funded by retiree contributions, RHCA Statutory Distribution, investment income and pharmacy subsidies from CMS.
Plan Design	Development of plan liabilities was based on the substantive plan of benefits in effect as described in Exhibit III.
Assumption Changes	The discount rate was updated from 2.86% to 3.62%. Medical carrier election assumptions were updated based on recent enrollment. Per capita health costs were recalculated based on more recent data. Future trend rates were updated. The 2021/2022 trends for Medicare Advantage plans were updated to reflect actual calendar year 2022 premiums. Mortality, salary scale, disability, retirement, and turnover rates were updated for ERB members. The assumed spouse age difference for future retirees was lowered from 3 years to 2 years.

Exhibit III: Summary of Plan

This exhibit summarizes the major benefit provisions as included in the valuation. To the best of our knowledge, the summary represents the substantive plans as of the measurement date. It is not intended to be, nor should it be interpreted as, a complete statement of all benefit provisions.

Eligibility	A retiree who was an employee of either New Mexico PERA or an ERB eligible to receive a pension, is eligible for retiree health benefits.
	For employers who "buy-in" to the plan, retirees are eligible for benefits six months after the effective date of employer participation.
	 Amended June 2, 2020, the Board of Directors of the NMRHCA approved a change to its subsidy eligibility requirements such that retirees not in a PERA enhanced (Fire, Police, Corrections) pension plan who commence benefits on or after July 31, 2021 will not receive any subsidy from NMRHCA before age 55.
	 Adopted April 5, 2021, Senate Bill 315 grants employees who were employed with the Department of Public Safety (DPS) prior to July 1, 2015 and that were reported under the State General Plan 3 ('Non-Enhanced') retroactive eligibility in the State Police and Adult Correctional Officer Plan ('Enhanced') for purposes of retirement and health care benefits. This measure represents the impact of reclassifying those members to the Enhanced Plan for retiree healthcare subsidies based upon GASB 74 valuation assumptions and methods.
Benefit Types	Retirees and spouses are eligible for medical and prescription drug benefits.
	For Calendar years 2017 and prior there was a NMRHCA-paid Basic Life benefit of \$6000 for all retirees who commenced benefits on or before December 31, 2012. The \$6000 benefit decreases \$1500 per year commencing January 1, 2018 until January 1, 2021 at which time retirees must pay 100% of the premium cost.
	Dental and vision benefits are also available, but were not included in this valuation, since they are 100% retiree-paid.
	A description of these benefits may be found at www.nmrhca.state.nm.us by clicking on Retirees.
Duration of Coverage	Employees and dependents are valued for life.

Retiree Contributions

The retiree contribution is derived on a service based schedule implemented effective July 1, 2001 and updated annually. The table below shows the anticipated retiree paid portion of claims.

FY 2021 And Later
36.0%
64.0
50.0
75.0

Amended on June 2, 2020, the Board of Directors of the NMRHCA approved a change to its subsidy eligibility requirements for retirements on or after July 31, 2020 (deferred 7 months from January 1, 2021) and not in a Public Safety pension plan:

Years of Service	Retired Before July 31, 2021 or in Public Safety Pension Plan Percent of Full Subsidy Based on Service (%)	Retired on or after July 31, 2021 and Not in Public Safety Pension Plan Percent of Full Subsidy Based on Service (%)
5	6.25	4.76
6	12.50	9.52
7	18.75	14.29
8	25.00	19.05
9	31.25	23.81
10	37.50	28.57
11	43.75	33.33
12	50.00	38.10
13	56.25	42.86
14	62.50	47.62
15	68.75	52.38
16	75.00	57.14
17	81.25	61.90
18	87.50	66.67
19	93.75	71.43
20	100.00	76.19
21	100.00	80.95
22	100.00	85.71
23	100.00	90.48
24	100.00	95.24
25+	100.00	100.00

Dental Eligibility	This benefit was not included in the valuation because retirees pay 100% of the cost.
Vision Eligibility	This benefit was not included in the valuation because retirees pay 100% of the cost
Life Insurance Death Benefit Eligibility	For Calendar years 2017 and prior there was a NMRHCA-paid Basic Life benefit of \$6000 for all retirees who commenced benefits on or before December 31, 2012. The \$6000 benefit decreases \$1500 per year commencing January 1, 2018 until January 1, 2021 at which time retirees must pay 100% of the premium cost.
Excise Tax on High Cost Health Plans Imposed by The Affordable Care Act (ACA "Cadillac Tax")	In 2013, NMRHCA's Board of Directors approved its intent to modify plan designs as necessary to preclude the payment of any excise tax established by the ACA. Therefore, we have only valued benefits up to the tax threshold levels. On June 2, 2020, the Board approved the reaffirmation of intent to modify plan designs to remain under the threshold that would have been in effect based on the PPACA "Cadillac" tax provisions that were in place immediately prior to its repeal on December 20, 2019.
Plan Changes	Adopted April 5, 2021, Senate Bill 315 grants employees who were employed with the Department of Public Safety (DPS) prior to July 1, 2015 and that were reported under the State General Plan 3 ('Non-Enhanced') retroactive eligibility in the State Police and Adult Correctional Officer Plan ('Enhanced') for purposes of retirement and health care benefits. This measure represents the impact of reclassifying those members to the Enhanced Plan for retiree healthcare subsidies based upon GASB 74 valuation assumptions and methods.

Appendix A: Projection of OPEB Plan's Fiduciary Net Position for use in the Calculation of Discount Rate as of June 30, 2021

Year Beginning June 30	Projected Beginning Plan Fiduciary Net Position (a)	Projected Total Contributions (b)	Projected Benefit Payments (c)	Projected Administrative Expenses (d)	Projected Investment Earnings (e)	Projected Beginning Plan Fiduciary Net Position (f) = (a) + (b) - (c) - (d) + (e)
2021	\$1,119,499,545	\$178,635,582	\$136,379,875	\$0	\$79,843,918	\$1,241,599,170
2022	1,241,599,170	169,080,157	139,142,031	0	87,959,776	1,359,497,071
2023	1,359,497,071	161,698,468	145,201,306	0	95,742,196	1,471,736,430
2024	1,471,736,430	155,095,142	151,006,066	0	103,164,668	1,578,990,174
2025	1,578,990,174	149,013,381	157,288,701	0	110,239,676	1,680,954,530
2026	1,680,954,530	143,295,677	163,903,462	0	116,945,545	1,777,292,291
2027	1,777,292,291	137,802,678	171,716,500	0	123,223,477	1,866,601,946
2028	1,866,601,946	132,430,641	180,363,698	0	128,984,479	1,947,653,368
2029	1,947,653,368	127,105,113	189,467,527	0	134,153,051	2,019,444,005
2030	2,019,444,005	121,887,876	198,686,429	0	138,673,131	2,081,318,583
2031	2,081,318,583	116,772,759	208,740,946	0	142,473,414	2,131,823,810
2032	2,131,823,810	111,701,111	218,409,703	0	145,492,866	2,170,608,084
2033	2,170,608,084	106,737,189	227,735,787	0	147,707,615	2,197,317,101
2034	2,197,317,101	101,879,496	235,913,952	0	149,120,991	2,212,403,636
2035	2,212,403,636	97,390,295	242,926,137	0	149,774,500	2,216,642,294
2036	2,216,642,294	93,366,999	249,311,121	0	149,706,916	2,210,405,088
2037	2,210,405,088	89,750,274	255,795,238	0	148,916,782	2,193,276,905
2038	2,193,276,905	86,427,470	262,325,113	0	147,372,966	2,164,752,229
2039	2,164,752,229	83,268,099	269,222,656	0	145,024,247	2,123,821,919

2040	2,123,821,919	80,028,839	276,155,804	0	141,803,091	2,069,498,045
2041	2,069,498,045	76,762,689	283,427,597	0	137,631,591	2,000,464,728
2042	2,000,464,728	73,168,972	290,864,937	0	132,413,172	1,915,181,935
2043	1,915,181,935	69,395,458	298,570,366	0	126,041,614	1,812,048,641
2044	1,812,048,641	65,419,187	\$305,731,798	0	118,432,463	1,690,168,493
2045	1,690,168,493	61,502,830	\$312,365,208	0	109,531,611	1,548,837,726
2046	1,548,837,726	57,640,243	\$318,326,066	0	99,294,637	1,387,446,540
2047	1,387,446,540	54,194,033	\$323,354,230	0	87,700,651	1,205,986,994
2048	1,205,986,994	51,128,263	\$327,842,400	0	74,734,095	1,004,006,952
2049	1,004,006,952	48,340,019	\$332,008,909	0	60,352,075	780,690,136
2050	780,690,136	45,838,163	\$335,502,069	0	44,510,073	535,536,303
2051	535,536,303	43,621,374	\$337,842,174	0	27,189,813	268,505,316
2052	268,505,316	41,905,370	\$338,805,124	0	8,403,881	0

Notes

- Amounts may not total exactly due to rounding.
- 2. Years beyond 2052/2053 have been omitted from this table as the Fiduciary Net Position is zero.
- 3. Column (b): Projected total contributions are calculated as fixed percentages of payroll plus the Pension Tax Revenue. Contributions are assumed to occur halfway through the year on average.
- 4. Column (c): Projected benefit payments have been determined in accordance with paragraphs 43-47 of GASB Statement No. 74 and are based on the closed group of active, retired members and beneficiaries as of June 30, 2021.
- 5. Column (d): Projected administrative expenses have been reflected in benefit payments.
- 6. Column (e): Projected investment earnings are based on the assumed investment rate of return of 7.00% per annum and reflect the assumed timing of benefit payments made at the beginning of each month.
- 7. The Plan's Fiduciary Net Position is projected to be exhausted by June 30, 2053.

Appendix B: Definition of Terms

Definitions of certain terms as they are used in Statement 75. The terms may have different meanings in other contexts.

Actuarially Determined Contribution:	A target or recommended contribution to an OPEB plan for the reporting period based on the most recent measurement available.		
Assumptions or Actuarial Assumptions:	The estimates on which the cost of the Plan is calculated including:		
	 a) Investment return — the rate of investment yield that the Plan will earn over the long-term future; 		
	 b) Mortality rates — the death rates of employees and pensioners; life expectancy is based on these rates; 		
	c) Retirement rates — the rate or probability of retirement at a given age;		
	 d) Turnover rates — the rates at which employees of various ages are expected to leave employment for reasons other than death, disability, or retirement. 		
Covered Payroll:	The payroll of the employees that are provided OPEB benefits		
Discount Rate:	The single rate of return, that when applied to all projected benefit payments results in an actuarial present value that is the sum of the following:		
	 the actuarial present value of projected benefit payments projected to be funded by plan assets using a long term rate of return, and 		
	2) the actuarial present value of projected benefit payments that are not included in (1) using a yield or index rate for 20 year tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher		
Entry Age Actuarial Cost Method:	An actuarial cost method where the present value of the projected benefits for an individual is allocated on a level basis over the earnings or service of the individual between entry age and assumed exit age		
Healthcare Cost Trend Rates:	The rate of change in per capita health costs over time		
Net OPEB Liability:	The Total OPEB Liability less the Plan Fiduciary Net Position		
Plan Fiduciary Net Position:	Market Value of Assets		
Real Rate of Return:	The rate of return on an investment after removing inflation		
Service Cost:	The amount of contributions required to fund the benefit allocated to the current year of service.		

Total OPEB Liability:	Present value of all future benefit payments for current retirees and active employees taking into account assumptions about demographics, turnover, mortality, disability, retirement, health care trends, and other actuarial assumptions.
Valuation Date:	The date at which the actuarial valuation is performed

Appendix D: Accounting Requirements

The Governmental Accounting Standards Board (GASB) issued Statement Number 74 – Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, and Statement Number 75 – Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. Under these statements, all state and local government entities that provide other post-employment benefits are required to report the cost of these benefits on their financial statements. The accounting standards supplement cash accounting, under which the expense for postemployment benefits is equal to benefit and administrative costs paid on behalf of retirees and their dependents (i.e., a pay-as-you-go basis).

The statements cover postemployment benefits of medical, prescription drugs, dental, vision and life insurance coverage for retirees; long-term care coverage, life insurance and death benefits that are *not* offered as part of a pension plan; and long-term disability insurance for employees. The benefits valued in this report are limited to those described in Exhibit III of Section 4, which are based on those provided under the terms of the substantive plan in effect at the time of the valuation and on the pattern of sharing costs between the employer and plan members. The projection of benefits is not limited by legal or contractual limits on funding the plan unless those limits clearly translate into benefit limits on the substantive plan being valued.

The new standards prescribe an accrual-basis accounting requirement, thereby recognizing the employer cost of postemployment benefits over an employee's career. The standards also prescribe a consistent accounting requirement for both pension and non-pension benefits.

The total cost of providing postemployment benefits is projected, taking into account assumptions about demographics, turnover, mortality, disability, retirement, health care trends, and other actuarial assumptions. These assumptions are summarized in Exhibit II of Section 4. This amount is then discounted to determine the Total OPEB Liability. The Net OPEB Liability (NOL) is the difference between the Total OPEB Liability and market value of assets in the Plan, called the Plan Fiduciary Net Position.

Once the NOL is determined, the Annual OPEB Expense is determined as the change in NOL from the prior year with deferred recognition of certain elements. In addition, Required Supplementary Information (RSI) must be reported, including historical information about the Net OPEB Liability and the contributions made to the Plan. Appendices C and E of Section 4 contain a definition of terms as well as more information about GASB 74/75 concepts.

The calculation of an accounting obligation does not, in and of itself, imply that there is any legal liability to provide the benefits valued, nor is there any implication that the Employer is required to implement a funding policy to satisfy the projected expense.

Actuarial calculations reflect a long-term perspective, and the methods and assumptions use techniques designed to reduce short-term volatility in accrued liabilities and the actuarial value of assets, if any.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and the actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

Appendix E: GASB 74/75 Concepts

The following graph illustrates why a significant accounting obligation may exist even though the retiree contributes most or all of the blended premium cost of the plan. The average cost for retirees is likely to exceed the average cost for the whole group, leading to an implicit subsidy for these retirees. The accounting standard requires the employer to identify and account for this implicit subsidy as well as any explicit subsidies the employer may provide.

